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UNITED STATES DISTRICT COURT  
FOR THE CENTRAL DISTRICT OF CALIFORNIA  
WESTERN DIVISION

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1 Crédit Lyonnais S.A. (“Crédit Lyonnais” or “CL”), Consortium de  
2 Réalisation S.A. (“CDR”), and CDR Entreprises, formerly known as Altus Finance  
3 S.A., (“CDR-E” and, together with CDR, the “CDR Parties”), hereby oppose AIG  
4 Retirement Services, Inc.’s, formerly known as SunAmerica Inc. (“AIG”), Motion  
5 to Unseal Indictment.

6 AIG’s Motion should be denied for several reasons. First, the sealed  
7 Indictment which AIG seeks is irrelevant to its claims in the civil action styled AIG  
8 Retirement Services, Inc. v. Altus Finance S.A., et al., Case No. CV 05-1035-JFW  
9 (CWx). Second, AIG fails to articulate a legitimate need for disclosure of the  
10 sealed Indictment. Finally, under an analysis of both the First Amendment and  
11 common law rights of access, the privacy interests of individuals named in the  
12 Indictment, but never prosecuted, and the public interest in respecting bargained-for  
13 binding plea agreements outweigh AIG’s request for expansive discovery of an  
14 irrelevant and inadmissible sealed Indictment.<sup>1</sup>

18 By: /s/ Fernando L. Aenlle-Rocha  
19 Fernando L. Aenlle-Rocha  
20 *Attorneys for Consortium de Réalisation*  
21 *S.A. and CDR Entreprises, formerly*  
*known as Altus Finance S.A.*

22 Dated: August 8, 2011 CLEARLY GOTTLIEB STEEN &  
23 HAMILTON LLP

24 By: /s/ Avram E. Luft  
25 Avram E. Luft  
Attorneys for Crédit Lyonnais S.A.

<sup>1</sup> In filing this opposition, CL and the CDR Parties do not intend to and do not waive any of their rights or defenses under Article 15 of the French Civil Code in this or any other proceeding.

## TABLE OF CONTENTS

		<u>Page</u>
2	I. INTRODUCTION .....	1
3	II. FACTS.....	5
4	A. Grand Jury Proceeding and Sealed Indictment.....	5
5	B. The Court in the Civil Case Has Consistently Rejected AIG's	
6	Repeated Attempts To Obtain Grand Jury and Indictment-	
7	Related Information .....	6
8	III. ARGUMENT .....	7
9	A. The Sealed Indictment Is Irrelevant to AIG's Claims in the Civil	
10	Case .....	7
11	B. The Indictment Should Remain Permanently Sealed .....	10
12	1. AIG Does Not Have a Right of Access to the Sealed	
13	Indictment under the First Amendment.....	11
14	2. AIG Does Not Have a Common Law Right of Access to	
15	the Sealed Indictment .....	15
16	IV. CONCLUSION .....	17

## TABLE OF AUTHORITIES

	<b>Page(s)</b>	
	<b><u>FEDERAL CASES</u></b>	
5	<u>AIG Retirement Services, Inc. v. Altus Finance S.A.</u> , Nos. 07-56019, 07-56679, 2010 WL 510620 (9th Cir. Feb. 9, 2010).....	9
7	<u>In re Copley Press, Inc.</u> , 518 F.3d 1022 (9th Cir. 2008) .....	1, 15
8	<u>Foltz v. State Farm Mut. Auto. Ins. Co.</u> , 331 F.3d 1122 (9th Cir. 2003) .....	15
10	<u>Globe Newspaper Co. v. Superior Court</u> , 457 U.S. 596, 73 L. Ed. 2d 248, 102 S. Ct. 2613 (1982) .....	11
11	<u>Kamakana v. City &amp; County of Honolulu</u> , 447 F.3d 1172 (9th Cir. 2006) .....	15
13	<u>Masterson v. Huerta-Garcia</u> , No. 2:07-cv-1307-KJD-PAL, 2010 WL 4053924 (E.D. Cal. Sept. 30, 2010) .....	8
15	<u>Nixon v. Warner Commc'ns, Inc.</u> , 435 U.S. 589, 98 S. Ct. 1306, 55 L. Ed. 2d 570 (1978) .....	15, 16
16	<u>Press-Enter. Co. v. Superior Court</u> , 478 U.S. 1, 92 L. Ed. 2d 1, 106 S. Ct. 2735 (1986) .....	11
18	<u>Santobello v. New York</u> , 404 U.S. 257, 30 L. Ed. 2d 427, 92 S. Ct. 495 (1971) .....	12
19	<u>Scholes v. African Enter., Inc.</u> , 854 F. Supp. 1315 (N.D. Ill. 1994).....	8
21	<u>Surfivor Media, Inc. v. Survivor Prods.</u> , 406 F.3d 625 (9th Cir. 2005) .....	7
22	<u>United States v. Amodeo</u> , 71 F.3d 1044 (2d Cir. 1995) .....	16
24	<u>United States v. Clark</u> , 218 F.3d 1092 (9th Cir. 2000) .....	12
25	<u>United States v. Corbitt</u> , 879 F.2d 224 (7th Cir. 1989) .....	13
27	<u>United States v. Keller</u> , 902 F.2d 1391 (9th Cir. 1990) .....	12, 13

1	<u>United States v. Kott</u> , 380 F. Supp. 2d 1122 (C.D. Cal. 2004).....	10, 11, 12
2	<u>United States v. Locklin</u> , 530 F.3d 908 (9th Cir. 2008).....	8
3	<u>United States v. McVeigh</u> , 119 F.3d 806 (10th Cir. 1997).....	8, 11, 13
4	<u>United States v. Smith</u> , 776 F.2d 1104 (3d Cir. 1985).....	1, 16, 17
5		
6		
7		

8 **FEDERAL RULES**

9	Fed. R. Civ. P. 26(b)(1) .....	8
10	Fed. R. Crim. P. 11(c)(1)(C).....	12
11		
12		
13		
14		
15		
16		
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# MEMORANDUM OF POINTS AND AUTHORITIES

I.

## **INTRODUCTION**

4 This Court should deny AIG’s latest attempt to gain access to the sealed  
5 Indictment in this case.<sup>2</sup> In its Motion, AIG argues the Court should unseal the  
6 Indictment on the ground that it would be in the “public” interest notwithstanding  
7 that the true purpose for which AIG seeks the Indictment is to conduct further  
8 speculative discovery in private litigation with the intent to use the Indictment  
9 against Defendants at trial. What AIG omits from its Motion is that this request is  
10 the latest in a series of similar requests AIG has made to other courts and  
11 governmental entities, all of which have been correctly denied.<sup>3</sup> This Court should

<sup>2</sup> As a preliminary matter, AIG's motion remains procedurally defective. As a non-party to this criminal action, AIG should move to intervene in the action before the relief it seeks can be granted. In re Copley Press, Inc., 518 F.3d 1022, 1025 (9th Cir. 2008); United States v. Smith, 776 F.2d 1104, 1106 (3d. Cir. 1985). As a result, the Court, therefore, should deny AIG's Motion as procedurally improper.

Should the Court decline to deny the Motion as improper, CL and the CDR Parties understand this Court may recuse itself from hearing this matter. CL and the CDR Parties understand this Court may recuse itself from hearing this matter. At the July 1, 2011, hearing regarding AIG's most recent motion to unseal grand jury related pleadings and testimony in the action styled AIG Retirement Services, Inc. v. Altus Finance S.A., et al., Case No. CV 05-1035-JFW (CWx), the Honorable John F. Walter stated that this Court may choose to rule on AIG's motion to unseal the sealed Indictment or, should this Court recuse itself from hearing such a motion, "the [C]entral [D]istrict has procedures in place to reassign the motion." Aenlle-Rocha Decl. at Ex. A at 47. In the event this Court decides to recuse itself from deciding this Motion, it would serve judicial efficiency to assign this Motion to Judge Walter, who is already familiar with the procedural history and factual and legal issues of this case. Alternatively, if this Court elects to hear the Motion, it may make a preliminary finding as to whether a public right of access to the sealed Indictment exists and refer the Motion to Judge Walter for final determination as to whether AIG has demonstrated a legitimate need for disclosure of the sealed Indictment given his familiarity with that action.

<sup>3</sup> AIG has moved on three prior occasions for the release of grand jury materials. All three motions have been denied. AIG has also moved to compel the production of documents relating to confidential communications between the defendants and the U.S. Attorney's Office. That motion also was denied. Aenlle-Rocha Decl. at Ex. B at 156.

1 similarly deny AIG's Motion because it has no more merit than any of the  
 2 previously denied requests.

3 On May 23, 2011, AIG asked the Honorable John F. Walter, who presides  
 4 over the civil action styled AIG Retirement Services, Inc. v. Altus Finance S.A., et  
 5 al., Case No. CV 05-1035-JFW (CWx) ("Civil Case"), to unseal the original  
 6 Indictment in this matter. In its motion to Judge Walter, AIG also sought to unseal  
 7 other materials from a related criminal miscellaneous matter that preceded this  
 8 criminal action, styled In re Grand Jury Investigation, Case No. CR Misc. 03-158-  
 9 JFW ("Grand Jury Proceeding") on the same grounds raised here. Declaration of  
 10 Sierra Elizabeth ("Elizabeth Decl.") at Ex. 9. Judge Walter denied AIG's motion to  
 11 unseal documents in the Grand Jury Proceeding, concluding that AIG's "vague,  
 12 generalized, and speculative assertions are completely insufficient to demonstrate a  
 13 legitimate need" for sealed court documents. Declaration of Fernando L. Aenlle-  
 14 Rocha ("Aenlle-Rocha Decl.") at Ex. A at 59. Judge Walter denied AIG's request  
 15 to unseal the Indictment because he did not have jurisdiction over this matter and  
 16 found that AIG should have directed that portion of its request to this Court.<sup>4</sup>  
 17 Aenlle-Rocha Decl. at Ex. A at 14.

18 The Indictment at issue was sealed in 2003 at the Government's request  
 19 following its return by the grand jury. Aenlle-Rocha Decl. ¶ 2. It remained under  
 20 seal thereafter and was ordered permanently sealed in this matter pursuant to the  
 21 terms of: (1) the binding plea agreement between the Government and CL, the CDR  
 22 Parties, MAAF, and Jean-Claude Seys, and (2) the non-criminal settlement  
 23 agreement between the Government and Artemis S.A. ("Artemis"). Government's  
 24 Opposition to AIG Retirement Services, Inc.'s Motion to Unseal Indictment

25 <sup>4</sup> Prior to the hearing on AIG's motion to unseal pleadings and grand jury testimony  
 26 filed in the Civil Case, Judge Walter had the Grand Jury Proceeding transferred to  
 27 himself because no judge was assigned to the matter following Judge Tevrizian's  
 28 retirement. Accordingly, Judge Walter had authority to deny AIG's request for the  
 sealed pleadings and testimony in the Grand Jury Proceeding and to order the  
 disclosure of the grand jury testimony of Francois Pinault.

1 (“Government’s Opp’n”) at Ex. A at 1-2. Upon entry of the aforementioned  
 2 agreements, the Indictment was superseded by a First Superseding Information, the  
 3 operative charging instrument upon which the plea and settlement agreements were  
 4 based. Aenlle-Rocha Decl. ¶ 3.

5 Against this background, the Court should deny AIG’s Motion because it  
 6 advances no legally defensible ground to justify unsealing the Indictment. AIG  
 7 seeks access to the sealed Indictment to: (1) give it to its experts so they may make  
 8 speculative predictions about how the United States Attorney’s Office (“USAO”) or  
 9 the Board of Governors of the Federal Reserve System (“Federal Reserve”) might  
 10 have acted had certain information come to light years earlier; and (2) glean  
 11 material with which to unfairly tarnish CL and the CDR Parties in its upcoming  
 12 trial in the Civil Case. Neither of these “needs” is persuasive.

13 As an initial matter, the sealed Indictment is neither admissible in the Civil  
 14 Case nor relevant to AIG’s claims. An indictment is not evidence and has no  
 15 probative value. Further, the sealed Indictment was not the basis for any of the  
 16 pleas entered in the criminal action and its allegations do not address any allegedly  
 17 fraudulent conduct purportedly directed by the defendants in the Civil Case (“civil  
 18 defendants”) at AIG.<sup>5</sup> Additionally, given that discovery in the Civil Case is  
 19 closed, the Indictment is unlikely to lead to any admissible evidence relevant to  
 20 AIG’s claims.

21 AIG’s speculative claim that the allegations in the sealed Indictment might  
 22 possibly lead to evidence to support its theories about how the USAO or Federal  
 23 Reserve might have acted is insufficient to justify disclosure. Trying to predict how

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24  
 25 <sup>5</sup> As set forth in CL and the CDR Parties’ opposition to AIG’s most recent motion  
 26 to disclose grand jury material, no AIG representative ever testified before the  
 27 grand jury and AIG has presented no evidence that the grand jury investigation  
 focused on any fraud allegedly perpetrated against AIG by any of the defendants in  
 this action. Opposition to AIG’s Motion for Release of Grand Jury Materials, AIG  
Retirement Services, Inc. v. Altus Finance S.A., Case No. CV 05-1035-JFW  
 (CWX), Docket #576, filed April 12, 2011.  
 28

1 a government agency would have exercised its discretion years earlier in  
 2 hypothesized circumstances is inherently speculative and is not made less so by  
 3 disclosing a sealed document created years after the events at issue. Judge Walter  
 4 and Magistrate Judge Woehrle, who oversaw the extensive discovery in the Civil  
 5 Case, and the Federal Reserve have reached that conclusion. For example, Judge  
 6 Walter previously excluded the testimony of AIG's expert witness, who sought to  
 7 "predict" that the California Insurance Commissioner would have acted differently  
 8 if information had come to light earlier. Magistrate Judge Woehrle denied AIG's  
 9 motion to compel disclosure of documents relating to communications between the  
 10 civil defendants and the USAO, which involved the same claim of relevance AIG  
 11 makes here. Aenlle-Rocha Decl. at Ex. B at 156. And the Federal Reserve recently  
 12 denied a virtually identical request by AIG to obtain Confidential Supervisory  
 13 Information ("CSI") from the Federal Reserve concerning the Federal Reserve's  
 14 investigation undertaken from 1999 to 2003. Aenlle-Rocha Decl. at Ex. C at 240.

15 Importantly, AIG does not seek to vindicate any public interest through this  
 16 Motion to obtain the sealed Indictment, but instead moves to advance its own  
 17 private litigation interests. Contrary to AIG's broad assertions that it is entitled to  
 18 access the sealed Indictment, any right of access it has under the common law or  
 19 First Amendment is qualified, not absolute. In analyzing these rights of access,  
 20 courts balance the interests of the party seeking access against the countervailing  
 21 interests in maintaining the document under seal. Here, the privacy interests of  
 22 individuals named in the Indictment, but never prosecuted, and the public interest in  
 23 respecting plea agreements and negotiated settlements outweigh any speculative  
 24 private litigation interest AIG may have in accessing the sealed Indictment.

25 In sum, AIG's Motion seeks to unseal an Indictment against both the public  
 26 interest and the interests of private individuals, all in an effort to obtain unproven  
 27 allegations that lack evidentiary value. AIG's request to unseal the Indictment after  
 28 the close of discovery in the Civil Case is nothing more than an impermissible

1 “fishing expedition” and indicative of AIG’s persistent overreaching for documents  
 2 to which it is not entitled. Accordingly, this Motion should be denied.

3 **II.**

4 **FACTS**

5 **A. Grand Jury Proceeding and Sealed Indictment**

6 In 2002, a federal grand jury was impaneled to hear evidence of alleged  
 7 violations of federal laws related to the rehabilitation of Executive Life Insurance  
 8 Company. On July 30, 2003, the grand jury returned an Indictment that was sealed  
 9 at the USAO’s request that same day. Aenlle-Rocha Decl. at ¶ 2. The Indictment  
 10 names not only parties that eventually entered plea or settlement agreements that  
 11 are public, but also individuals who were never prosecuted and whose identity and  
 12 involvement in this Indictment have remained under seal. *Id.*

13 On December 17, 2003, certain civil defendants in AIG’s Civil Case, namely  
 14 CL, CDR-E, and MAAF, along with a third-party witness Jean-Claude Seys,  
 15 executed a binding plea agreement with the USAO (the “plea agreement”). As part  
 16 of the plea agreement, the USAO dismissed the charges in the Indictment against  
 17 CL and the CDR Parties. Elizabeth Decl. at Ex. 2 at 101. The USAO also  
 18 undertook the obligation to move for an order to permanently seal the Indictment.  
 19 Elizabeth Decl. at Ex. 2 at 105-06. The USAO reserved the right to unseal the  
 20 Indictment if charges in any superseding indictment were time-barred. *Id.*

21 On January 21, 2004, the Court accepted the terms of the plea agreement and  
 22 ordered that the Indictment remain under seal. Government’s Opp’n at Ex. A at 1-  
 23 2. Today, the Indictment remains sealed and in the custody of this Court. Aenlle-  
 24 Rocha Decl. at ¶ 2. As acknowledged by AIG, CL and the CDR Parties do not  
 25 possess a copy of the Indictment, although they were afforded the opportunity to  
 26 inspect it in 2003. Aenlle-Rocha Decl. at ¶ 4.

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1           **B. The Court in the Civil Case Has Consistently Rejected AIG's Repeated**  
 2           **Attempts To Obtain Grand Jury and Indictment-Related Information**

3           On May 2, 2011, the parties held a meet and confer related to this Motion.  
 4           AIG stated that it intended to use the Indictment to inform the testimony of an  
 5           expert witness on the hypothetical reaction of the USAO and Federal Reserve if the  
 6           alleged fraud had been disclosed in 1993, including whether the civil defendants'  
 7           interest in the insurance company assets would have been divested. Aenlle-Rocha  
 8           Decl. at ¶ 8.

9           On May 23, 2011, AIG filed a motion in the Civil Case to unseal the sealed  
 10          Indictment in this case and pleading and grand jury testimony from the Grand Jury  
 11          Proceeding. Elizabeth Decl. at Ex. 9. On July 1, 2011, Judge Walter denied AIG's  
 12          motion (with the exception the grand jury testimony of Francois Pinault) and  
 13          declined to unseal the Indictment.<sup>6</sup> Aenlle-Rocha Decl. at Ex. A at 47. At the same  
 14          hearing, Judge Walter also denied AIG's request to unseal an August 15, 2003  
 15          order applying the crime-fraud exception to communications between Artemis and  
 16          its attorneys and related pleadings in the Grand Jury Proceeding. Aenlle-Rocha  
 17          Decl. at Ex. A at 59. In so ruling, Judge Walter rejected arguments identical to  
 18          those put forth by AIG in this Motion. Judge Walter concluded that AIG had no  
 19          First Amendment Right to the sealed order and related sealed pleadings, finding  
 20          that AIG "feigns concern over the public interest," but "merely wants these  
 21          materials for its own private litigation" and that "the incremental value and public  
 22          access in this case is minimal in comparison to significant privacy interests."

23  
 24          

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<sup>6</sup> The May 23 motion was AIG's third attempt to gain access to grand jury materials  
 25          that originated in the Grand Jury Proceeding and were disclosed on a limited basis  
 26          in a different civil case. The court had denied both of AIG's previous motions. In  
 27          his most recent and final ruling, Judge Walter denied AIG's request for grand jury  
 28          materials finding (with the exception of the Pinault testimony) even where AIG  
 29          bore a "lesser burden in showing justification for the release of the materials," AIG  
 30          did not establish "a sufficient particularized and compelling need for the  
 31          disclosure." Aenlle-Rocha Decl. at Ex. A at 32-37.

1 Aenlle-Rocha Decl. at Ex. A at 54-55. Judge Walter also found that AIG had no  
 2 common law right of access where AIG's purported justifications for accessing the  
 3 sealed pleadings (the same arguments put forth in this Motion) were "vague,  
 4 generalized, and speculative assertions . . . completely insufficient to demonstrate a  
 5 legitimate need." Aenlle-Rocha Decl. at Ex. A at 59.

6 Judge Walter's denial of AIG's motion to unseal pleadings and grand jury  
 7 testimony is only the most recent ruling against AIG's various attempts to gather  
 8 confidential and sealed documents. In late June 2011, AIG attempted to obtain  
 9 documents relating to confidential communications between the civil defendants  
 10 and the USAO regarding information requests and responses sent as part of the  
 11 USAO's investigation. Magistrate Judge Woehrle denied AIG's motion, citing  
 12 "fundamental concerns about the confidentiality of a criminal investigation and the  
 13 communications related to that investigation," and concluded that AIG had failed to  
 14 show that such evidence would be relevant to its claims. Aenlle-Rocha Decl. at Ex.  
 15 B at 156.

16 **III.**

17 **ARGUMENT**

18 **A. The Sealed Indictment Is Irrelevant to AIG's Claims in the Civil Case**

19 AIG's Motion should be denied because the Indictment AIG seeks to unseal  
 20 is beyond the scope of permissible discovery. "Litigants 'may obtain discovery  
 21 regarding any matter, not privileged, that is relevant to the claim or defense of any  
 22 party.'" Survivor Media, Inc. v. Survivor Prods., 406 F.3d 625, 635 (9th Cir.  
 23 2005) (citing Fed. R. Civ. P. 26(b)(1)). "Relevant information for purposes of  
 24 discovery is information reasonably calculated to lead to the discovery of  
 25 admissible evidence." Id. (internal quotations and citations omitted). "District  
 26 courts have broad discretion in determining relevancy for discovery purposes." Id.  
 27 (affirming the magistrate judge's limitation on discovery) (citation omitted).  
 28 Moreover, courts have a duty to pare down overbroad discovery requests by

1 weighing the value of the material sought against the burden of providing it and  
 2 considering whether the discovery will further society's interest for seeking truth.  
 3 Masterson v. Huerta-Garcia, No. 2:07-cv-1307-KJD-PAL, 2010 WL 4053924 at \*4  
 4 (E.D. Cal. Sept. 30, 2010).

5 Here, the document at issue is a sealed Indictment that is not under the  
 6 control of any of the litigants in the Civil Case; rather, it is an official record in the  
 7 custody of the Court. It is also not a document prepared by any of the parties to the  
 8 litigation, but is rather a set of allegations prepared by the USAO and returned by a  
 9 federal grand jury.

10 There is no sound basis to allow the unsealing and production of the  
 11 Indictment to be used in the pending Civil Case. "Neither tradition nor logic  
 12 supports public access to inadmissible evidence." United States v. McVeigh, 119  
 13 F.3d 806, 813 (10th Cir. 1997). The sealed Indictment, which is nothing more than  
 14 a collection of allegations, is not reasonably calculated to lead to the discovery of  
 15 admissible evidence, even assuming that the discovery period in the Civil Case had  
 16 not already closed (which it did on July 1, 2011). Fed. R. Civ. P. 26(b)(1). For this  
 17 reason, it is well-established that an indictment is not evidence and has no probative  
 18 value at trial. See, e.g., United States v. Locklin, 530 F.3d 908, 912 (9th Cir. 2008)  
 19 (noting that the district court correctly instructed the jury that the First Superseding  
 20 Indictment was not evidence); Scholes v. African Enter., Inc., 854 F. Supp. 1315,  
 21 1324 (N.D. Ill. 1994) (declining to consider an indictment as part of the evidentiary  
 22 record on summary judgment because the indictment contained mere allegations).

23 Further undercutting any possible probative value the sealed Indictment  
 24 could possess is that the sealed Indictment was not the operative charging  
 25 instrument in this case. With respect to CL and CDR-E, the allegations in the  
 26 sealed Indictment were superseded by a First Superseding Information, which  
 27 formed the basis for the plea agreement. Aenlle-Rocha Decl. at ¶ 3. For the  
 28 individuals who were never prosecuted, the allegations were dismissed. Id.

1 Moreover, pursuant to the plea agreement entered into between CL, the CDR  
 2 Parties, MAAF, and the USAO, the USAO agreed to dismiss all charges in the  
 3 sealed Indictment that were not resolved by the plea agreement. Elizabeth Decl. at  
 4 Ex. 2 at 101.

5 As noted above, although not expressly stated in Plaintiff's Motion,  
 6 Memorandum of Points and Authorities, or Proposed Order, AIG stated in its May  
 7 2, 2011 meet and confer that it intended to use the sealed Indictment to inform the  
 8 testimony of an expert witness on the hypothetical reaction of the USAO and  
 9 Federal Reserve if the alleged fraud had been disclosed in 1993, including whether  
 10 the civil defendants' interest in the insurance company assets would have been  
 11 divested. Aenlle-Rocha Decl. ¶ 8. AIG's asserted "legitimate need," however, is  
 12 based solely on its speculation that the Indictment's "allegations [] are more  
 13 extensive and more wide-ranging than the plea agreements themselves." Pl.'s  
 14 Mem. of P. & A. at 9.

15 Even if true, this argument fails to recognize that the sealed Indictment  
 16 contains nothing more than unproven allegations—a point made more significant  
 17 by the fact that none of the civil defendants pleaded guilty to charges contained in  
 18 the sealed Indictment. Moreover, Judge Walter, in the Civil Case, previously  
 19 disallowed the very type of speculative "expert" testimony AIG seeks to inform and  
 20 support by obtaining the sealed Indictment. Aenlle-Rocha Decl. at Ex. D at 256,  
 21 n.22 ("In light of [the proposed expert's] own testimony that the Commissioner  
 22 himself is the best person to speak to how the Commissioner would have acted in  
 23 the Spring of 1993, the Court finds that [the proposed expert's] alleged 'specialized  
 24 knowledge' is based on nothing more than his personal or subjective beliefs and  
 25 unsupported speculation."). On appeal, the Ninth Circuit affirmed Judge Walter's  
 26 ruling to exclude such testimony. AIG Retirement Services, Inc. v. Altus Finance  
 27 S.A., Nos. 07-56019, 07-56679, 2010 WL 510620, \*1 (9th Cir. Feb. 9, 2010)  
 28 (unpublished).

1           Given the speculative purpose for which AIG seeks the sealed Indictment  
 2 and the minimal, if any, probative value of any allegations contained therein, the  
 3 sealed Indictment is irrelevant to AIG's claims in the Civil Case.<sup>7</sup> Accordingly,  
 4 AIG's Motion should be denied.

5           **B. The Indictment Should Remain Permanently Sealed**

6           AIG incorrectly argues that it has a right of access to the sealed Indictment.  
 7 As the Government asserts in its opposition to AIG's Motion, there is no general  
 8 right to access "a sealed indictment that has been superseded and never been the  
 9 subject of an appearance by any defendant . . . . Where no defendant is ever arrested  
 10 on or appears on an indictment, none of [the Federal Rules of Criminal Procedure]  
 11 require that the indictment be unsealed." Government's Opp'n at 8-9.

12           AIG relies on United States v. Kott, 380 F. Supp. 2d 1122 (C.D. Cal. 2004)  
 13 to argue that it has a right of access to the sealed Indictment. But the district court  
 14 in Kott held only that the balancing of interests under the First Amendment  
 15 weighed in favor of public access to the indictment in that particular case, not that  
 16 there was a general right to access. Id. at 1125 ("a court may only maintain a  
 17 sealing order where the right of access is overcome by an overriding right or  
 18 interest, essential to preserve higher values.") (citation omitted).

19           Further, AIG is mistaken in arguing that there is "no legal basis to keep the  
 20 Indictment permanently sealed." Pl.'s Mem. of P. & A. at 6. Although the Ninth  
 21 Circuit has recognized both a First Amendment right of access to court documents  
 22 and a common law right of access, neither right compels this Court to unseal the  
 23 sealed Indictment. "[B]oth the common law and First Amendment standards

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<sup>7</sup> AIG's current Motion is just the latest in a series of groundless attempts to obtain  
 25 confidential records of scant evidentiary value. Not surprisingly, AIG has been  
 26 rebuffed in these efforts. As mentioned, both the Federal Reserve and Magistrate  
 27 Judge Woehrle rejected similar speculative justifications offered in support of  
 28 AIG's attempts to seek information from prior federal investigations. Aenlle-Rocha  
 Decl. at Ex. C at 239 (AIG has "not identified how the information [it] seek[s] is  
 relevant to any issue in [its] claim against CL in this litigation."); Ex. B at 156.

1 ultimately involve a balancing test,” McVeigh, 119 F.3d at 812, and under both  
 2 standards the interests weigh in favor of maintaining the Indictment under seal.

3 **1. AIG Does Not Have a Right of Access to the Sealed Indictment**  
 4 **under the First Amendment**

5 AIG has no First Amendment right to access the sealed Indictment in this  
 6 case. To evaluate the First Amendment right of access, courts apply the  
 7 “experience and logic” test and evaluate: (1) whether the document has historically  
 8 been open and available to the public, and (2) “whether public access plays a  
 9 significant positive role in the functioning of the particular process in question.”  
 10 Press-Enter. Co. v. Superior Court, 478 U.S. 1, 8, 106 S. Ct. 2735, 92 L. Ed. 2d 1  
 11 (1986) (citation omitted). The Supreme Court has made clear that, even where the  
 12 First Amendment’s qualified right of access attaches to a public record, the right “is  
 13 not absolute.” Id. at 9 (citation omitted). If a qualified First Amendment right of  
 14 access is found, “the district court may then seal the documents only if ‘closure is  
 15 essential to preserve higher values and is necessary to serve that interest.’”  
 16 McVeigh, 119 F.3d at 812-13 (citing Press-Enterprise Co., 464 U.S. at 510).

17 AIG relies heavily on the district court’s decision in Kott, 380 F. Supp. 2d at  
 18 1122, but fails to address the obvious distinctions between the two cases. In Kott,  
 19 the First Amendment right of access was applied to a news organization, Dow  
 20 Jones on behalf of The Wall Street Journal, for the purpose of informing the public  
 21 so that “it is armed with enough information to know what questions to ask.” Id. at  
 22 1124. Dow Jones sought the sealed indictment to “serve as a check upon the  
 23 judicial process,” Globe Newspaper Co. v. Superior Court, 457 U.S. 596, 606, 102  
 24 S. Ct. 2613, 73 L. Ed. 2d 248 (1982), where it questioned the “fairness and  
 25 propriety of the plea agreement.” Aenlle-Rocha Decl. at Ex. E at 275-76.

26 In stark contrast, AIG seeks the sealed Indictment for personal benefit and  
 27 consumption, not for public information and dissemination. Consequently, the First  
 28 Amendment value of informing the public is not at issue in this proceeding. As

1 Judge Walter accurately observed regarding AIG's efforts to gain access to other  
 2 sealed court documents, "while AIG feigns concern over the public interest and the  
 3 functioning of the criminal justice system, it merely wants these materials for its  
 4 own private litigation interests, not to serve as a curb on prosecutorial misconduct  
 5 or to educate the public." Aenlle-Rocha Decl. at Ex. A at 54.

6 Additionally, Kott did not present the same privacy concerns at issue here.  
 7 Two individuals in Kott were named in the sealed Indictment — Kott and one other  
 8 defendant. Kott, 380 F. Supp. 2d at 1123. Here, there are multiple individuals  
 9 named in the sealed Indictment who were never prosecuted and whose privacy  
 10 interests are at stake, as discussed below.<sup>8</sup> Aenlle-Rocha Decl. ¶ 2. These  
 11 individuals will not have the opportunity to appear before this Court to oppose  
 12 AIG's Motion and protect their privacy interests.

13 Finally, unlike Kott, the USAO here moved to permanently seal the  
 14 Indictment pursuant to a negotiated plea agreement that the Court approved. There  
 15 was no such provision in the plea agreement between Kott and the USAO. Aenlle-  
 16 Rocha Decl. at Ex. F at 284-343. The plea agreement in Kott compelled the USAO  
 17 not to prosecute any additional charges arising out of the transactions alleged in the  
 18 indictment, but did not obligate the USAO to move to permanently seal the  
 19 indictment. Id. at 300-01. In contrast, CL, the CDR Parties, MAAF, and Mr. Seys  
 20 bargained for and secured the USAO's agreement to move to seal the Indictment  
 21 permanently. Elizabeth Decl. at Ex. 2 at 105-06. Moreover, in accepting the guilty  
 22 pleas, the Court agreed to fulfill the parties' agreements to seal the Indictment,  
 23 pursuant to Fed. R. Crim. P. 11(c)(1)(C).<sup>9</sup> See Santobello v. New York, 404 U.S.

24 <sup>8</sup> "As the court could determine from a review of the Original Indictment, it  
 25 contains specific allegations of criminal conduct by individuals other than those  
 26 charged in the First Superseding Indictment or who entered guilty pleas or entered  
 27 into settlement agreements." Government's Opp'n at 19.

28 <sup>9</sup> The plea agreements in this action were effectively contracts between the  
 29 Government and the Defendants that executed them, and the Court which accepted  
 30 their terms, pursuant to Fed. R. Crim. P. 11(c)(1)(C). See United States v. Clark,  
 31 218 F.3d 1092, 1095 (9th Cir. 2000); United States v. Keller, 902 F.2d 1391, 1393

1 257, 262, 30 L. Ed. 2d 427, 92 S. Ct. 495 (1971) (“[W]hen a plea rests in any  
 2 significant degree on a promise or agreement of the prosecutor, so that it can be  
 3 said to be part of the inducement or consideration, such promise must be  
 4 fulfilled.”). The USAO also agreed to permanently seal the Indictment in its non-  
 5 criminal settlement agreements with Artemis, Francois Pinault, Patricia Barbizet,  
 6 Marie-Christine de Percin, and Emmanuel Cueff. Aenlle-Rocha Decl. at Ex. G at  
 7 361-62.

8 Maintaining the sealed Indictment is not merely a matter of importance for  
 9 the parties to these plea agreements and settlements. Failure to honor the terms of  
 10 the plea agreement by unsealing the Indictment may have a chilling effect on future  
 11 plea agreements and settlements in other cases. See McVeigh, 119 F.3d at 814  
 12 (finding adequate basis for the district court’s decision to redact a sealed severance  
 13 motion requested by a news organization as “necessary to avoid chilling the sort of  
 14 candor needed to assess whether separate trials were necessary” (citation omitted));  
 15 United States v. Corbitt, 879 F.2d 224, 238 (7th Cir. 1989) (recognizing that  
 16 providing a presentence report to a third party could have a “chilling effect on the  
 17 willingness of various individuals to contribute information that will be  
 18 incorporated into the report” (citing U.S. Dept. of Justice v. Julian, 486 U.S. 1, 12,  
 19 108 S. Ct. 1606, 100 L. Ed. 2d 1 (1988)).

20 **a. AIG Does Not Have a Legitimate Need for the Sealed  
 21 Indictment**

22 AIG claims it has “legitimate need” for the sealed Indictment. AIG claims it

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23 (9th Cir. 1990) (“Plea agreements are contractual in nature and are measured by  
 24 contract law standards.”) (citation omitted). In construing an agreement, a court  
 25 must determine what the defendant “reasonably understood to be the terms of the  
 26 agreement.” See Keller, 902 F.2d at 1393 (citing United States v. Read, 778 F.2d  
 27 1437, 1441 (9th Cir. 1985)). Because the Court accepted the terms of the binding  
 agreements, CL and the CDR Parties respectfully submit that the Court should  
 continue to enforce the bargained-for terms of the parties’ plea and settlement  
 agreements and deny AIG’s motion.

28

1 needs the Indictment “to better understand the scope and extent of Defendants’  
2 criminal conspiracy and the government’s response to it.” Pl.’s Mem. of P. & A. at  
3 9. AIG further claims that “the Indictment will shed light on both the USAO’s  
4 views of the relationships between the Defendants and the scope and nature of the  
5 Defendant’s unlawful activity” arguing that these issues “are relevant to  
6 understanding how the Federal Reserve Board and the USAO would have treated  
7 the Defendants had the fraud come to light in 1994.” Pl.’s Mem. of P. & A. at 9.  
8 Judge Walter rejected identical arguments at the July 1, 2011 hearing when he  
9 denied AIG’s request for access to sealed court documents and found that “[t]hese  
10 vague, generalized, and speculative assertions are completely insufficient to  
11 demonstrate a legitimate need and certainly are insufficient to demonstrate that the  
12 information cannot be obtained elsewhere, especially given the extensive and  
13 lengthy discovery that has been conducted . . . .” Aenlle-Rocha Decl. at Ex. A at  
14 59. AIG puts forth the same vague and speculative arguments before this Court in  
15 the hopes that a different judge will render a different result. However, AIG’s  
16 inadequate justifications for obtaining the sealed Indictment must fail when  
17 weighed against the interests of honoring bargained-for plea and settlement  
18 agreements, and protecting the privacy interests of individuals named in the sealed  
19 Indictment who were never prosecuted.

**b. That Facts in the Sealed Indictment Have Become Public Does Not Impact the Sealed Indictment**

22 AIG mistakenly relies on the existence of a news article publishing  
23 information regarding the sealed Indictment to argue that the Indictment no longer  
24 needs to be sealed. Rather than bolster AIG's specious argument for disclosure,  
25 AIG's access to publicly available facts from the Indictment and volumes of  
26 information regarding the USAO's investigation and negotiations with CL and the  
27 CDR Parties support maintaining the sealed Indictment. That information  
28 regarding the sealed Indictment is publicly available from news sources undercuts

1 rather than bolsters AIG's claim of legitimate need for the sealed Indictment. As  
 2 Judge Walter explained when he denied AIG's motion to unseal pleadings and  
 3 grand jury testimony, “[i]f one carefully reviews the plea agreements, settlement  
 4 agreements, and other publicly-filed documents in the criminal case, the full scope,  
 5 details, and nature of the conspiracy are fully discussed and the roles of the co-  
 6 conspirators, charged and uncharged, are clearly described. . . . [T]he incremental  
 7 value and public access in this case is minimal in comparison to the significant  
 8 privacy interests that would be jeopardized.” Aenlle-Rocha Decl. at Ex. A at 55.

9       **2. AIG Does Not Have a Common Law Right of Access to the Sealed**  
 10      **Indictment**

11      “Historically, courts have recognized a ‘general right to inspect and copy  
 12 public records and documents, including judicial records and documents.’”  
 13 Kamakana v. City & County of Honolulu, 447 F.3d 1172, 1178 (9th Cir. 2006)  
 14 (citing Nixon v. Warner Commc’ns, Inc., 435 U.S. 589, 597, 98 S. Ct. 1306, 55 L.  
 15 Ed. 2d 570 (1978)). “[T]he interest of citizens in ‘keep[ing] a watchful eye on the  
 16 workings of public agencies’” justifies this right. Id. (citing Nixon, 435 U.S. at  
 17 598). Although the Ninth Circuit recognizes a presumption in favor of the common  
 18 law right of access, Foltz v. State Farm Mut. Auto. Ins. Co., 331 F.3d 1122, 1135  
 19 (9th Cir. 2003), courts recognize that this right of access is not absolute. See  
 20 Nixon, 435 U.S. at 598 (“[T]he right to inspect and copy judicial records is not  
 21 absolute”); Kamakana, 447 F.3d at 1178 (“[A]ccess to judicial records is not  
 22 absolute”); In re Copley Press, 518 F.3d 1022, 1029 (9th Cir. 2008) (recognizing a  
 23 common law right of access, but finding that “this right is not absolute”) (citation  
 24 omitted).

25      In determining whether to grant access to sealed documents, courts must  
 26 “conscientiously balance[] the competing interests of the public and the party who  
 27 seeks to keep certain judicial records secret.” Kamakana, 447 F.3d at 1179 (citing  
 28 Foltz, 331 F.3d at 1135). Moreover, the Supreme Court has recognized that the

1 right of access does not permit improper use of materials including for “private  
 2 spite, [to] promote public scandal,” or as a “source[] of business information that  
 3 might harm a litigant’s competitive standing.” Nixon, 435 U.S. at 598 (citation  
 4 omitted); see United States v. Amodeo, 71 F.3d 1044, 1051 (2d Cir. 1995)  
 5 (“Commercial competitors seeking an advantage over rivals need not be indulged in  
 6 the name of monitoring the courts, and personal vendettas similarly need not be  
 7 aided.”). Additionally, “privacy rights may outweigh the public’s interest in  
 8 disclosure.” United States v. Smith, 776 F.2d 1104, 1113 (3d Cir. 1985) (denying  
 9 request to unseal bill of particulars because protecting the privacy interest of third  
 10 parties named in the document outweighed the public’s interest in access).

11 Here, AIG fails to identify any public interest in releasing the sealed  
 12 Indictment, let alone a legitimate interest. The purpose of its request is not of the  
 13 type contemplated by the common law right of access, such as a “citizen’s desire to  
 14 keep a watchful eye on the working of public agencies” or “a newspaper publisher’s  
 15 intention to publish information concerning the operation of government.” Nixon,  
 16 435 U.S. at 598 (citations omitted). Rather, AIG wants to use this information for  
 17 its private, personal gain in the Civil Case by seeking improperly to attack the  
 18 reputations of the civil defendants, including CL and the CDR Parties, on the basis  
 19 of unproven and untried allegations in a separate action. Indeed, the virtues of the  
 20 common law right of access are undermined by AIG’s attempt to resurrect  
 21 dismissed allegations that have no evidentiary value in the Civil Case or this  
 22 proceeding.

23 Additionally, the privacy interests of individuals named in the sealed  
 24 Indictment, who were never prosecuted, outweigh AIG’s purported interests. The  
 25 Court has “a compelling governmental interest in making sure its own process was  
 26 not utilized to unnecessarily jeopardize the privacy and reputational interests of the  
 27 named individuals.” Smith, 776 F.2d at 1114 (“The individuals on the sealed list  
 28 are faced with more than mere embarrassment. . . . [P]ublication of the list might

1 be career ending for some . . . [and] will inflict serious injury on the reputations of  
 2 all.”). Here, there are individuals and/or entities named in the sealed Indictment  
 3 that were never prosecuted and whose privacy interests are at stake. Privacy  
 4 interests can outweigh even legitimate claims to release otherwise public court  
 5 documents. Id. at 1113. Disclosure of allegations against individuals named in the  
 6 sealed Indictment who were never prosecuted could cause serious reputational  
 7 harm. As the Government explains in its opposition, “the procedural posture of this  
 8 case (the bulk of the charges in the Original Indictment dismissed, and no  
 9 proceedings having been conducted on it) leaves these individuals without any  
 10 forum in which to exonerate or explain themselves if the Original Indictment is  
 11 unsealed.” Government’s Opp’n at 19. Accordingly, given the risk of serious  
 12 reputational injury, the privacy interests of others (who have received no notice or  
 13 been afforded any opportunity to be heard) greatly outweigh AIG’s weak personal  
 14 justification for seeking access to the sealed Indictment.

15 In sum, the articulated privacy interests and public interest in respecting  
 16 bargained-for binding plea agreements outweigh AIG’s self-serving request for  
 17 expansive discovery of irrelevant and inadmissible information in the sealed  
 18 Indictment. Accordingly, AIG’s Motion should be denied.

19 **IV.**

20 **CONCLUSION**

21 For the above reasons, the Court should deny AIG’s Motion to Unseal  
 22 Indictment.

23 Respectfully submitted,

24 Dated: August 8, 2011

25 **WHITE & CASE LLP**

26 By: /s/ Fernando L. Aenlle-Rocha  
 27 Fernando L. Aenlle-Rocha

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